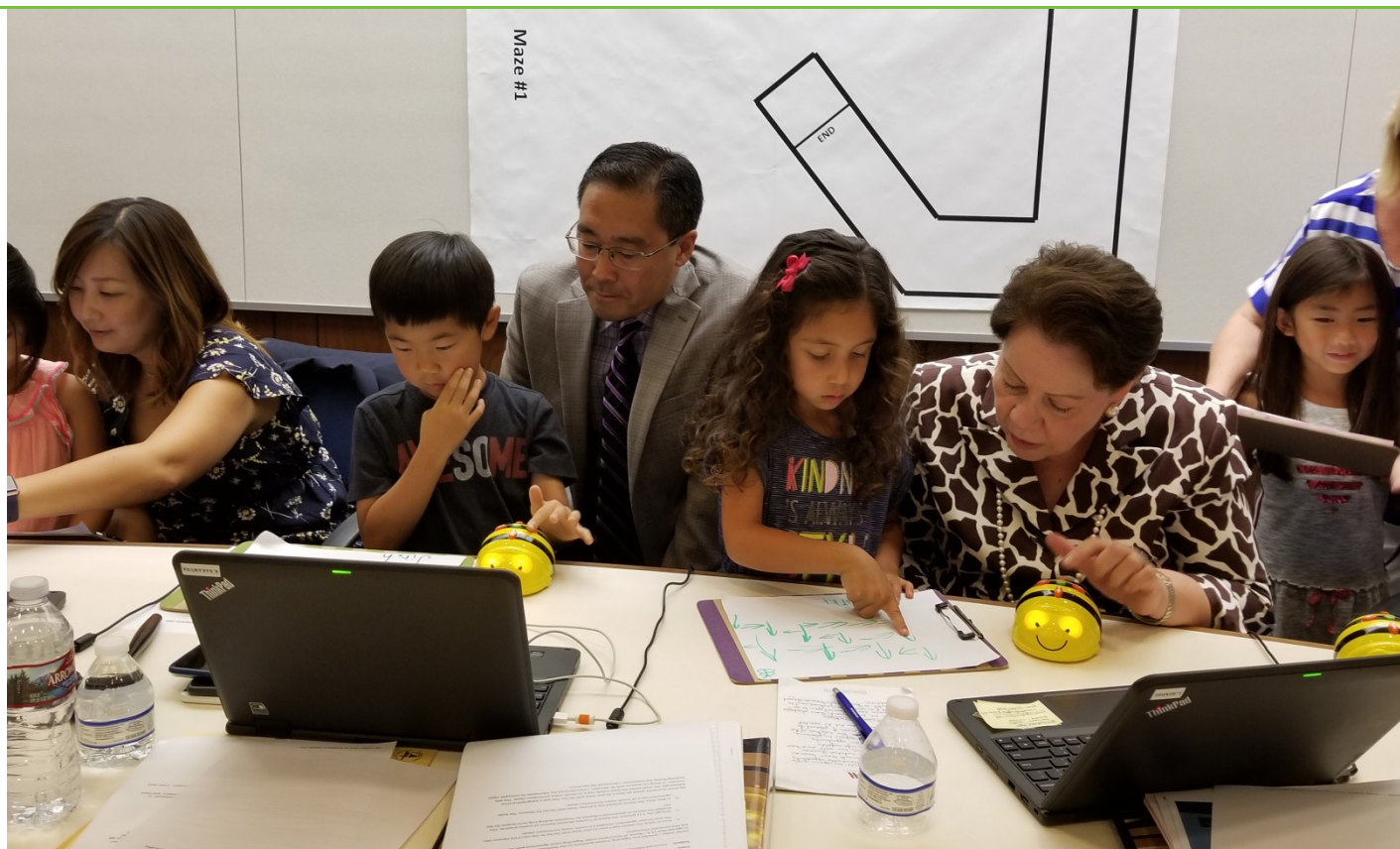




# Cypress School District

California Voting Rights Act: By-Trustee Area Transition Process



## Orange County Committee on School District Organization

Anne Silavs, Superintendent

Warren S. Kinsler, Atkinson, Andelson, Loya, Ruud & Romo

October 25, 2017

**aalrr**

Atkinson, Andelson  
Loya, Ruud & Romo  
A Professional Law Corporation

# District Mission, Vision, & Core Values

## MISSION

*We inspire and empower . . .*

*Every student,*

*Every moment, for*

*Every opportunity!*

## VISION

*Engaging in dynamic learning for success in an  
ever-changing world.*

## CORE VALUES

*We work with respect and integrity;*

*We embrace innovation and diversity;*

*We model compassion, resilience, and perseverance.*

# The New Elections Methodology

- The Board and the district are committed to the best interests of the students
- The process was initiated voluntarily and without a California Voting Rights Act (CVRA) demand letter
- The transition process has been transparent
- The public was educated about the CVRA and districting process during informal community meetings and public hearings held during Board meetings

# Transition Timeline

Date	Event
April 6, 2016	<ul style="list-style-type: none"><li>• Board study session regarding California Voting Rights Act</li></ul>
November 17, 2016	<ul style="list-style-type: none"><li>• Adopted Resolution 167-06 initiating transition to by-trustee area elections</li><li>• Amended Board Bylaw 9220 to reflect intent to transition to by-trustee area elections</li></ul>
December 8, 2016	<ul style="list-style-type: none"><li>• Adopted Resolution No. 167-10 establishing districting criteria for the demographer to consider in preparing maps</li></ul>
January 19, 2017	<ul style="list-style-type: none"><li>• Adopted Resolution No. 167-12 authorizing the presentation of draft maps and potential sequence of elections to the public at two informal community meetings</li></ul>
January 30 and February 1, 2017	<ul style="list-style-type: none"><li>• Presented draft maps to public at community meetings on January 30 (11 a.m.) in the Board Room and February 1 (6 p.m.) at Landell School</li></ul>

# Transition Timeline

Date	Event
March 8, 2017	<ul style="list-style-type: none"><li>• Considered public input regarding revised draft maps</li><li>• Selected revised draft maps 2b, 3b, and 2c for presentation to the community at the first public hearing</li></ul>
April 13, 2017	<ul style="list-style-type: none"><li>• First public hearing regarding draft trustee area maps and potential sequence of elections</li></ul>
May 11, 2017	<ul style="list-style-type: none"><li>• Second Public hearing regarding draft trustee area maps and potential sequence of elections</li><li>• Adopted Resolution 167-21 selecting draft trustee area map 2b and corresponding sequence of elections</li></ul>
June 8, 2017	<ul style="list-style-type: none"><li>• Public hearing regarding waiver of the election requirement</li><li>• Adopted Resolution 167-23 authorizing district to seek a waiver of the election requirement from the State Board of Education</li></ul>
September 13, 2017	<ul style="list-style-type: none"><li>• State Board of Education approved district's waiver request No. 25-6-2017 to waive Ed. Code requirement to hold a districtwide election to establish by-trustee-area elections</li></ul>

# Public Outreach

- District Website
- District Newsletters
- Posted Announcements
- Facebook
- Local News Media



# Public Outreach: District Website

Dedicated  
district  
webpage  
regarding  
the  
transition  
process was  
regularly  
updated

## By-Trustee Area Elections

Cypress School District Board of Trustees has initiated the process to change the manner in which members of the Board are elected. Currently, Cypress School District holds at-large elections, in which each member of the Board is elected by registered voters of the entire school district. Under the new system, Board members residing in each trustee area will be elected by the registered voters in that particular trustee area.

Following is a chronology of the process thus far:

### November 17, 2016 Special Board Meeting

- [Resolution 167-06: Resolution to Initiate the Process of Establishing Trustee Areas and By-Trustee Area Elections](#)

### December 8, 2016 Regular Board Meeting

- [Resolution 167-10: Resolution Establishing Criteria for Developing Trustee Area Boundaries](#)

### January 19, 2017 Regular Board Meeting

- [Resolution 167-12: Resolution By The Board Of Trustees Of The Cypress School District Approving Draft Trustee Area Maps And Potential Sequence Of The Elections For Discussion At Community Meetings; Establishing The Dates, Times, And Locations Of The Community Meetings; And Identifying Additional Future Action To Be Considered By The Board](#)

### January 30, 2017 & February 1, 2017

- [Community Meetings Regarding Draft Trustee Area Maps](#)

### April 13, 2017 Regular Board Meeting

- [Public Hearing #1 Regarding Draft Trustee Area Maps](#)

### May 11, 2017 Regular Board Meeting

- [Public Hearing #2 Regarding Draft Trustee Area Maps](#)
- [Resolution 167-21: Proposed Trustee Area Map and Sequence of Elections](#)

#### DRAFT MAPS

The draft maps considered by the Board may be viewed [here](#).



# Public Outreach: District Website

District “Public Hearing Notices” webpage and “Board Highlights” publications included information on the transition process

## NOTICE OF PUBLIC HEARING

April 13, 2017

### Draft Trustee Area Maps and Sequence of Elections

NOTICE IS HEREBY GIVEN that the Governing Board of the Cypress School District, at its Regular Board Meeting to be held on April 13, 2017, will present draft trustee area maps and proposed sequence of elections for public input. This public hearing is part of the process for establishing a “by-trustee area” elections methodology.

The Governing Board may direct that the draft map(s) be retained for consideration at a subsequent public hearing, modify draft map(s), or eliminate draft map(s) from consideration during the April 13, 2017 Board Meeting. The draft maps and proposed sequence of elections can be accessed via the district’s [website](#).

The Governing Board of the Cypress School District invites public testimony regarding this matter.

## NOTICE OF PUBLIC HEARING

May 11, 2017

### Draft Trustee Area Maps and Sequence of Elections

NOTICE IS HEREBY GIVEN that the Governing Board of the Cypress School District, at its Regular Board Meeting to be held on May 11, 2017, will present draft trustee area maps and proposed sequence of elections for public input. This public hearing is part of the process for establishing a “by-trustee area” elections methodology.

It is anticipated that the Governing Board will formally adopt a single map following the public hearing on May 11, 2017. The draft maps and proposed sequence of elections can be accessed via the district’s [website](#).

The Governing Board of the Cypress School District invites public testimony regarding this matter.





# Public Outreach: e-Newsflashes



February 10, 2017

## Trustee Area Election Maps

The Cypress School District Board of Trustees has initiated the process to change the manner in which members of the Board are elected. Currently, Cypress School District holds at-large elections, in which each member of the Board is elected by registered voters of the entire school district. Under the new system, Board members residing in each trustee area will be elected by the registered voters in that particular trustee area.

The district recently hosted two community meetings to provide information on the new election system and gather feedback on three trustee area maps under consideration. Information presented at those meetings is available for review on the district's [website](#). The proposed maps are also available [online in an interactive format](#).

Members of the community are invited to submit map suggestions in writing to the Cypress School District, 9470 Moody Street, Cypress. Community input on the proposed maps may also be submitted via email to [trusteemaps@cypsd.org](mailto:trusteemaps@cypsd.org).

## BOARD OF TRUSTEES

Candi Kern . Sandra Lee . Donna McDougall . Brian Nakamura . Lydia Sondhi, Ph.D.



## NOTICE OF PUBLIC HEARING

SUBJECT: By-Trustee Area Elections  
DATE: Thursday, April 13, 2017  
(During Regular Meeting of the Board of Trustees)  
TIME: Open Session 7:00 p.m.  
LOCATION: Steve Luther Elementary School  
4631 La Palma Avenue, La Palma, CA 90623

NOTICE IS HEREBY GIVEN that the Governing Board of the Cypress School District, at its Regular Board Meeting to be held on April 13, 2017, will present draft trustee area maps and proposed sequence of elections for public input.

This public hearing is part of the process for establishing a "by-trustee area" elections methodology. The Governing Board may direct that the draft map(s) be retained for consideration at a subsequent public hearing, modify draft map(s), or eliminate draft map(s) from consideration during the April 13, 2017 Board Meeting.

The draft maps and proposed sequence of elections can be accessed via the district's website . The Governing Board of the Cypress School District invites public testimony regarding this matter.

DIRECT QUESTIONS OR COMMENTS TO: Anne Silavs, Superintendent  
(714) 220-6910  
[asilavs@cypsd.org](mailto:asilavs@cypsd.org)

# Stakeholder Groups Consulted

Group	Date
A.E. Arnold Site Council	May 16, 2017
Clara J. King Site Council	May 11, 2017
Margaret Landell Site Council	May 16, 2017
Steve Luther Site Council	April 25, 2017
Juliet Morris Site Council	May 25, 2017
Frank Vessels Site Council	April 25, 2017
District English Language Advisory Committee	May 4, 2017
California School Employees Association, Chapter 325	April 17, 2017
Association of Cypress Teachers	May 9, 2017

# Preparing the Draft Trustee Area Maps

- Creation of a majority-minority trustee area was not possible due to geographical disbursement of protected class voters within the district
- The initial draft maps 1-3 were revised in February 2017 when errors in the Census boundary file were discovered
- Maps were prepared to constitute the best available options within the confines of the law

# Cypress School District Demographic Data

Cypress Elementary School District					
Race/Ethnic Profile	Count	Percent	ACS Profile	Count	Percent
Total Population	43,516		ACS Total Population	44,401	2%
Latino	8,192	19%	Age 0 - 19	11,055	25%
NH White	18,166	42%	Age 20 - 60	24,903	56%
NH Black/African-American	1,505	3%	Age 60+	8,443	19%
NH Native American	248	1%	Age 65+	6,055	14%
NH Asian-American	14,782	34%	Immigrant	13,207	30%
NH Pacific Islander	231	1%	Naturalized	7,722	58%
NH Other	86	0%	Age 5+	42,075	
NH Multi-Race	306	1%	Speaks English at home	24,479	58%
Voting Age Population total	33,079		Speaks Spanish at home	4,418	11%
VAP Latino	5,590	17%	Speaks an Asian language at home	11,069	26%
VAP NH White	14,984	45%	Speaks other language at home	2,109	5%
VAP NH Black/African-American	1,087	3%	Speaks English only "well" or less	9,180	22%
VAP NH Native American	208	1%	Age 25+	29,995	
VAP NH Asian-American	10,784	33%	Age 25+, no HS degree	2,378	8%
VAP NH Pacific Islander	167	1%	Age 25+, HS degree (only)	15,805	53%
VAP NH Other	59	0%	Age 25+, bachelor degree (only)	7,909	26%
VAP NH Multi-Race	200	1%	Age 25+, graduate degree (only)	3,902	13%
Citizen VAP total	29,735		Households	14,001	
CVAP Latino	4,547	15%	Child under 18 in Household	5,142	37%
CVAP NH White	14,971	50%	Income \$0-25k	1,454	10%
CVAP NH African-American	786	3%	Income \$25-50k	2,383	17%
CVAP NH Asian & Pacific Islander	9,072	31%	Income \$50-75k	2,420	17%
CVAP Other (incl. Nat. Amer. & Pac. Isl.)	358	1%	Income \$75-200k	6,526	47%
Voter Registration (Nov. 2014)	22,135		Income \$200k+	1,219	9%
Latino Reg.	3,959	18%	Housing units	14,277	
Asian-Surnamed Reg.	3,421	15%	Single-Family	11,535	81%
Filipino-Surnamed Reg.	563	3%	Multi-Family	2,743	19%
Voters Casting Ballots (Nov. 2014)	10,323	47%	Vacant	276	2%
Latino voters	1,365	13%	Occupied	14,001	98%
Asian-Surnamed voters	1,467	14%	Rented	4,520	32%
Filipino-Surnamed voters	209	2%	Owned	9,481	68%
Voters Casting Ballots (Nov. 2012)	17,820	67%			
Latino voters	2,929	28%			
Asian-Surnamed voters	2,324	23%			
Filipino-Surnamed voters	409	4%			

## Data Sources:

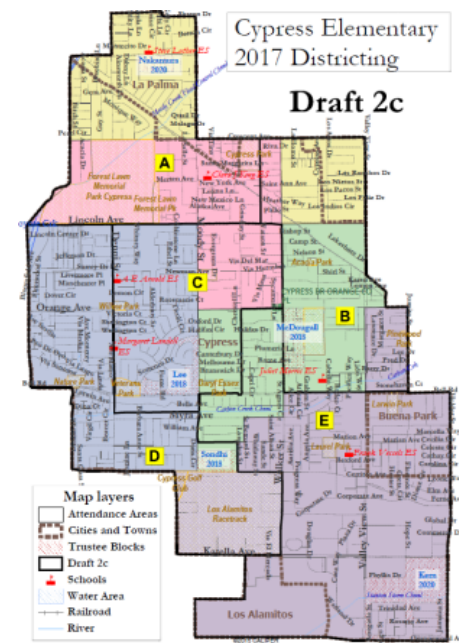
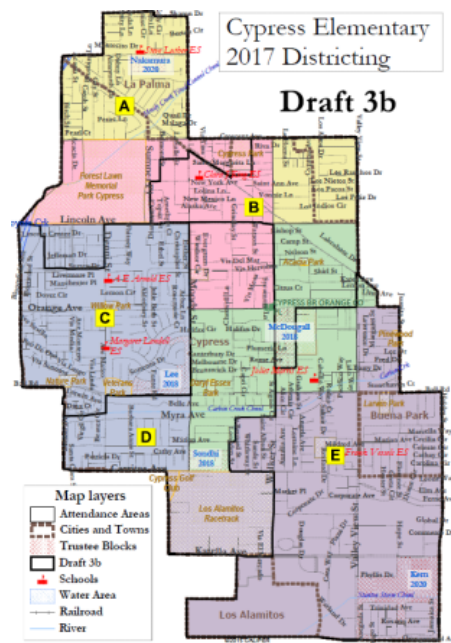
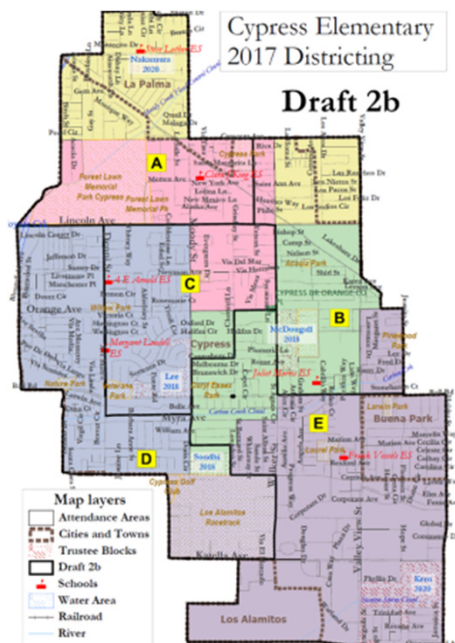
2010 Census

2010-2014 American Community  
Survey, California Statewide Database

January 30, 2017

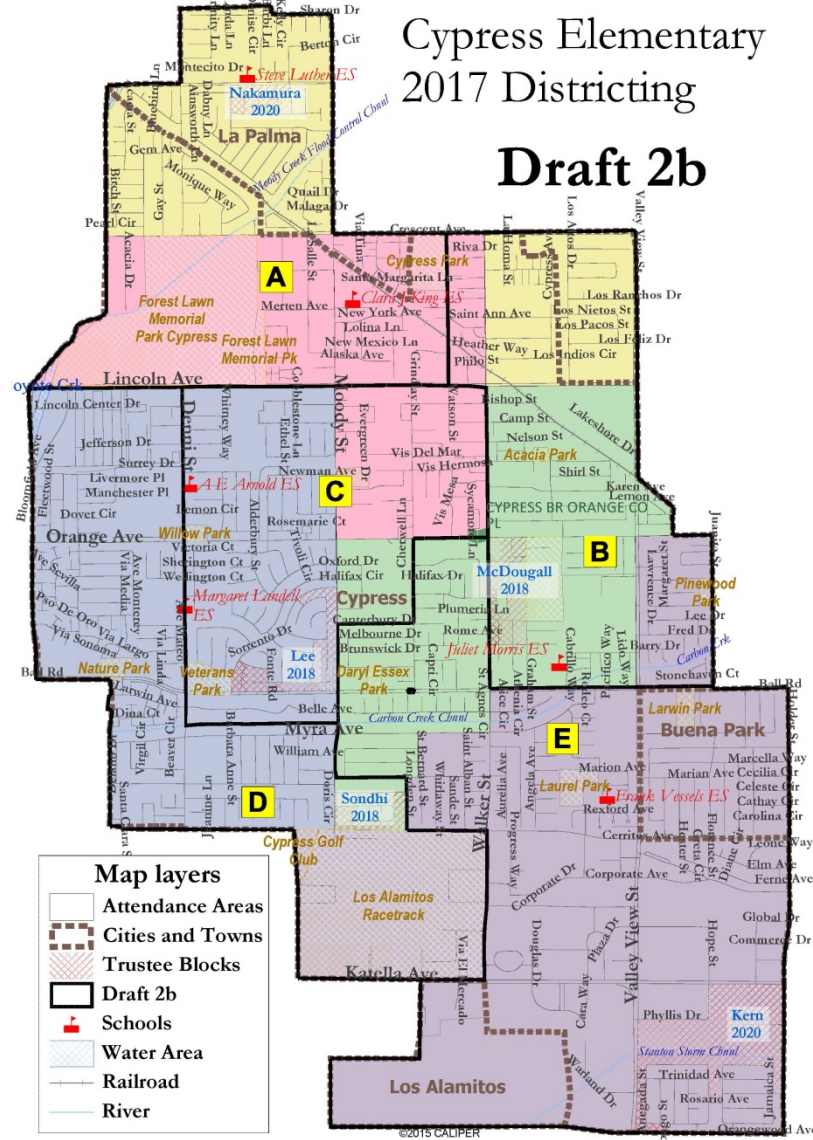
# Draft Trustee Area Maps

On March 8, 2017, the Board selected 3 maps from draft maps 1b, 2b, 3b, and 2c to present during public hearings (draft map 1b was eliminated)





# Board Adopted Trustee Area Map 2b



Colors show school  
attendance zones

Black lines show trustee  
area boundaries



# Trustee Area Map 2b Demographic Data

Cypress Elementary - NDC Draft 2b							
Trustee Area		A	B	C	D	E	Total
Total Pop	Total Pop	9,067	9,031	8,608	8,791	8,812	44,309
	Deviation from ideal	205	169	-254	-71	-50	459
	% Deviation	2.31%	1.91%	-2.87%	-0.80%	-0.56%	5.18%
	% Hisp	18%	27%	13%	18%	19%	19%
	% NH White	33%	36%	40%	48%	54%	42%
Voting Age Pop	% NH Black	5%	3%	4%	4%	2%	3%
	% Asian-American	43%	31%	42%	29%	23%	34%
	Total	6,827	6,899	6,606	6,601	6,728	33,661
	% Hisp	16%	24%	12%	16%	17%	17%
	% NH White	35%	40%	43%	52%	57%	46%
Citizen Voting Age Pop	% NH Black	4%	3%	4%	4%	1%	3%
	% Asian-American	42%	30%	40%	26%	23%	32%
	Total	6,251	6,170	5,677	6,013	6,227	30,338
	% Hisp	19%	16%	13%	17%	13%	15%
	% NH White	39%	47%	43%	64%	59%	50%
Voter Registration (Nov 2014)	% NH Black	2%	2%	3%	5%	2%	3%
	% Asian/Pac Isl.	38%	31%	41%	14%	26%	30%
	Total	4,226	4,139	4,643	4,457	5,093	22,558
	% Latino	18%	24%	15%	17%	17%	18%
	% Asian-Sumamed	21%	13%	21%	11%	11%	15%
Voter Turnout (Nov 2014)	% Filipino-Sumamed	3%	3%	2%	2%	2%	3%
	Total	1,952	1,711	2,294	2,130	2,450	10,537
	% Latino	14%	17%	12%	13%	12%	13%
	% Asian-Sumamed	20%	11%	18%	10%	11%	14%
	% Filipino-Sumamed	3%	2%	2%	1%	2%	2%
Voter Turnout (Nov 2012)	Total	3,418	3,180	3,780	3,666	4,165	18,208
	% Latino	17%	22%	14%	14%	16%	16%
	% Asian-Sumamed	18%	11%	16%	11%	10%	13%
	% Filipino-Sumamed	3%	2%	2%	2%	2%	2%
ACS Pop. Est.	Total	9,119	9,435	8,600	9,185	8,959	45,298

Age	age0-19	23%	26%	25%	26%	25%	25%
	age20-60	56%	57%	57%	55%	56%	56%
	age60plus	21%	18%	19%	19%	19%	19%
Immigration	immigrants	34%	34%	34%	24%	23%	30%
	naturalized	62%	48%	66%	50%	65%	58%
	other lang	6%	5%	5%	6%	4%	5%
Language spoken at home	english	54%	53%	54%	65%	66%	58%
	spanish	8%	17%	9%	8%	11%	10%
	asian-lang	32%	26%	33%	21%	20%	26%
Language Fluency	Speaks Eng. "Less than Very Well"	22%	26%	24%	20%	17%	22%
	hs-grad	52%	53%	47%	52%	60%	53%
	bachelor	27%	24%	30%	28%	22%	26%
Education (among those age 25+)	graduatedegree	13%	11%	17%	15%	9%	13%
	child-under18	34%	39%	37%	38%	35%	37%
	employed	16%	31%	16%	12%	16%	18%
Work (percent of pop age 16+)	Commute on Public Transit	837%	418%	819%	915%	692%	679%
	income 0-25k	11%	14%	9%	6%	12%	10%
	income 25-50k	18%	20%	17%	15%	16%	17%
Household Income	income 50-75k	16%	20%	15%	19%	17%	17%
	income 75-200k	45%	39%	43%	55%	49%	47%
	income 200k-plus	10%	7%	16%	5%	6%	9%
Housing Stats	single family	86%	70%	87%	78%	85%	81%
	multi-family	14%	30%	13%	22%	15%	19%
	vacant	1%	3%	1%	3%	2%	2%
	occupied	99%	97%	99%	97%	98%	98%
	rented	27%	44%	25%	38%	25%	32%
	owned	73%	56%	75%	62%	75%	68%
Total and Voting Age population data from the 2010 Decennial Census.							
Voter Registration and Turnout data from the California Statewide Database.							
Citizen Voting Age Pop., Age, Immigration, and other demographics from the 2010-2014 American Community Survey 5-year data.							

## Trustee Area Map 2b

- Each school attendance area was divided into at least two trustee areas
- Current Board members were not paired
- Trustee areas B, C, and D would hold elections in 2018
- Trustee areas A and E would hold elections in 2020



# Upcoming By-Trustee Area Elections

Trustee Area	Year	Trustee
A	2020	Brian Nakamura
B	2018	Donna McDougall
C	2018	Sandra Lee
D	2018	Lydia Sondhi, Ph.D.
E	2020	Candi Kern

# Questions & Answers

# Thank You

For questions or comments, please contact:

{ Anne Silavs  
(714) 220-6911  
asilavs@cypsd.org }

{ Warren S. Kinsler  
(562) 653-3424  
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**aa/rr**

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