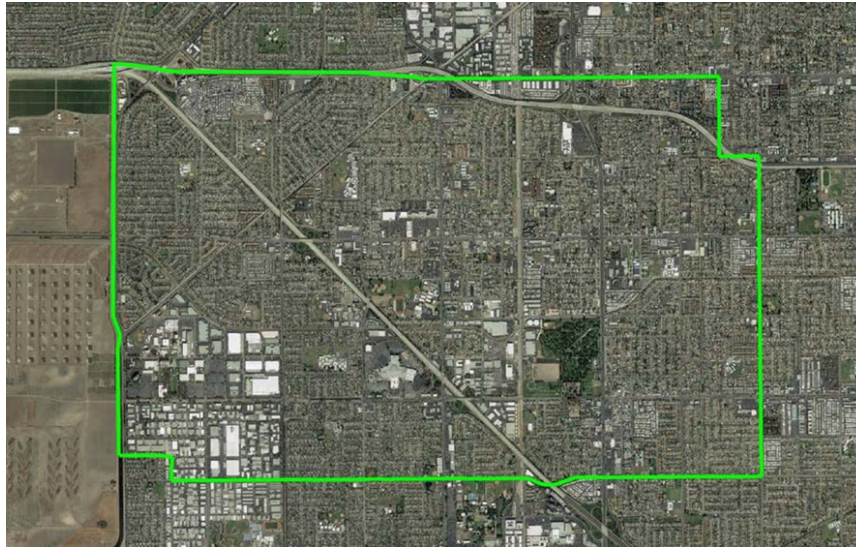




**WESTMINSTER**  
SCHOOL DISTRICT

# California Voting Rights Act: By-Trustee Area Transition Process



## Orange County Committee on School District Organization

Gary Rutherford, Ed.D., Interim Superintendent

Tony Wold, Ed.D., Assistant Superintendent, Business Services

Atkinson, Andelson, Loya, Ruud & Romo

March 21, 2018

**aa/r**r

Atkinson, Andelson  
Loya, Ruud & Romo  
A Professional Law Corporation

# District Mission and Vision



## MISSION

- To empower students to become lifelong learners and fulfilled, productive citizens in a changing world.

## VISION

- High academic achievement, health, safety and well-being for all Westminster School District students.

# The New Elections Methodology

- The Board and the District are committed to the best interests of the students
- The transition process has been transparent
- The public was educated about the CVRA and districting process through public outreach and hearings held during Board meetings
- The Board considered community input during each step of the process

# Transition Timeline


Date	Event
August 31, 2017	<ul style="list-style-type: none"><li>• Adopted a resolution of intent to transition to by-trustee area elections</li><li>• Amended Board Bylaw 9220 to reflect intent to transition to by-trustee area elections</li></ul>
September 21, 2017	Adopted resolution establishing districting criteria for the demographer to consider in preparing maps
October 19, 2017	Draft maps and elections sequences presented to the community during a public hearing pursuant to Elections Code section 10010
November 9, 2017	Draft maps and elections sequences presented to the community during a public hearing pursuant to Elections Code section 10010
November 9, 2017	Selected Draft Map Green with the election sequence as follows: Areas 1, 3 & 5 in 2018 and Areas 2 & 4 in 2020

# Transition Timeline

Date	Event
November 9, 2017	<ul style="list-style-type: none"> <li>Public hearing held regarding waiver of the election requirement</li> <li>Adopted resolution authorizing District administration to seek a waiver of the election requirement from the State Board of Education</li> </ul>
December 14, 2017	Board requested additional revised draft maps for consideration at its January 2018 meeting
January 18, 2018	<ul style="list-style-type: none"> <li>Public hearing regarding draft trustee area maps and potential sequence of elections for Board to reconsider the selection of Map Green</li> <li>Board amended its action taken on November 9, 2017, by modifying the sequence of elections for the trustee areas in Map Green as follows: Areas 2, 3 &amp; 5 in 2018 and Areas 1 &amp; 4 in 2020</li> </ul>
March 2018	State Board of Education to consider the District's request to waive Ed. Code requirement to hold a districtwide election to establish by-trustee-area elections

# Public Outreach: Board Briefs

- Board Briefs are available at the District webpage and included regular updates regarding the transition process



## BOARD BRIEF

*November 09, 2017*

**Trustee Area Boundaries**

In July, the District received a demand letter alleging the District's at-large elections method violates the California Voting Rights Act (CVRA). In order to be in compliance with the CVRA and to avoid costly litigation, the District is transitioning to by-trustee area elections. After inviting input from the community during the 2nd public hearing on draft trustee area maps and the potential sequence of elections, the Board selected the Green Trustee Area Map with sequence of elections of areas 1, 3 and 5 in 2018 and areas 2 and 4 in 2020. You can view the Green Trustee Area Map [here](#).

The Board adopted the following Resolutions:

- #17-18-18 - Adoption of a Trustee Area Map & sequence of Elections for submission to the OC Committee on School District Organization.
- #17-18-19 - Initiate the process of obtaining a waiver from the State Board of Education of those Ed Code sections that would require an expensive election on the change in election methodology.

### **Public Hearing Re: Trustee Area Boundaries**

The Board conducted a Public Hearing to invite community input regarding the content of Draft Trustee Area Maps and the Proposed Sequence of Elections. You can view the maps [here](#).

# Public Outreach: Dedicated District webpage for the transition process

## Proposed Trustee Election Area Maps

*The Westminster School District is in the process of changing the method by which Governing Board Members are elected. Under the current "at-large" system, all registered voters in the District can vote for any of the candidates up for election. Under the new proposed system, candidates will be elected by "trustee areas." This means only voters within a given trustee area can vote for candidates who reside within the same area. The intent of this proposed system is to offer greater opportunities for Board representation for candidates that might not otherwise be elected under an at-large system. Click on the headline for more information and to view the proposed area maps.*

[Interactive Map Viewer](#)

### Attached Files

- [Cranberry Map.pdf](#)
- [Cranberry Map Demographics.pdf](#)
- [Cranberry 2 Map.pdf](#)
- [Cranberry 2 Map Demographics.pdf](#)
- [Green Map.pdf](#)
- [Green Map Demographics.pdf](#)
- [Green 2 Map.pdf](#)
- [Green 2 Map Demographics.pdf](#)
- [Orange Map.pdf](#)
- [Orange Map Demographics.pdf](#)
- [Orange 2 Map.pdf](#)
- [Orange 2 Map Demographics.pdf](#)
- [Purple Map.pdf](#)
- [Purple Map Demographics.pdf](#)
- [Purple 2 Map.pdf](#)
- [Purple 2 Map Demographics.pdf](#)
- [Yellow Map.pdf](#)
- [Yellow Map Demographics.pdf](#)



# Public Outreach Continued

- Social media
- Local newspapers
- Phone messages sent to all homes in English, Spanish & Vietnamese alerting parents to the letters that would explain the transition process
- Letters sent home in English, Spanish and Vietnamese to parents regarding the transition process





# Public Outreach Continued

- Information on the process, hearings and draft maps was posted on the District homepage with Google translation for Spanish & Vietnamese.
- Press releases were sent to local media
- Information regarding public hearing dates and times was sent to all employees

# Stakeholder and Bargaining Units Consulted\*

Group
California School Employees Association
Westminster Teachers Association
School Site Councils/English Learner Advisory Committees
Westminster School District English Learner Advisory Council
*These groups were consulted as part of the change in election methodology process and to meet requirements for the State Board of Education general waiver request

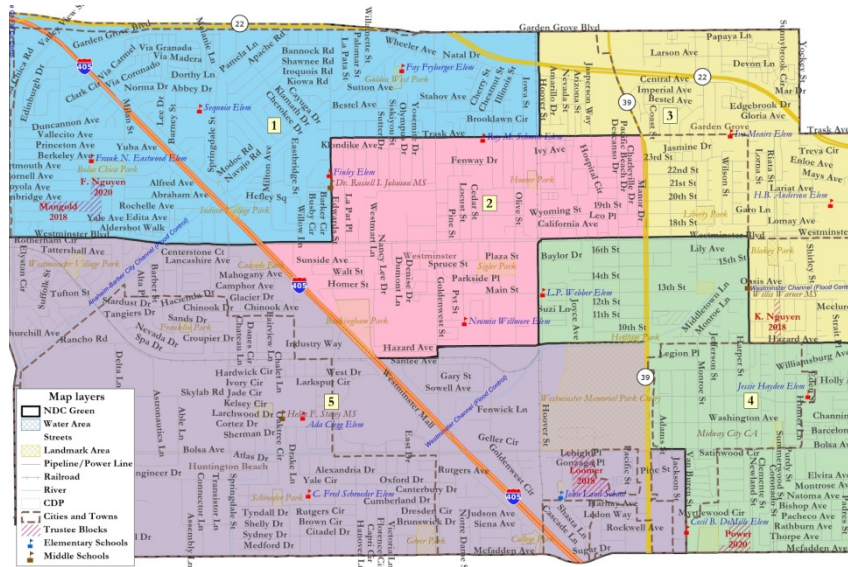
# Preparing the Draft Trustee Area Maps

- Draft maps were prepared to constitute the best available options within the confines of the law
- Additional revisions of draft area maps were requested by the Board in December 2017 in response to community feedback after the November 2017 public hearing and map adoption.

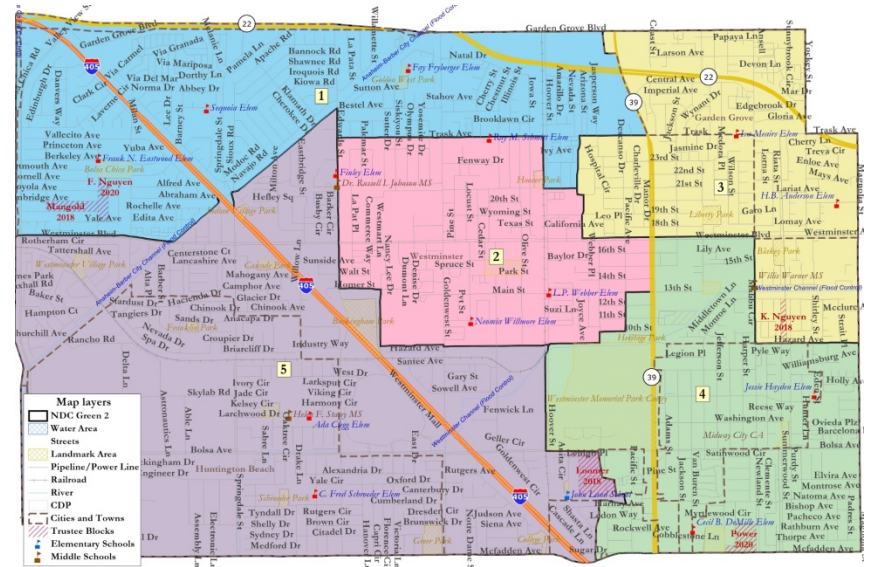


# Draft Maps Green and Green 2

## Green



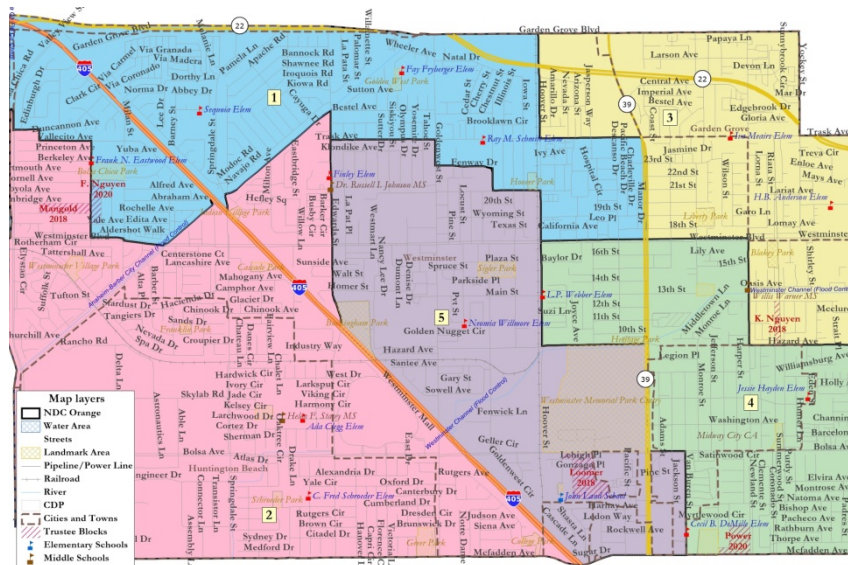
## Green 2



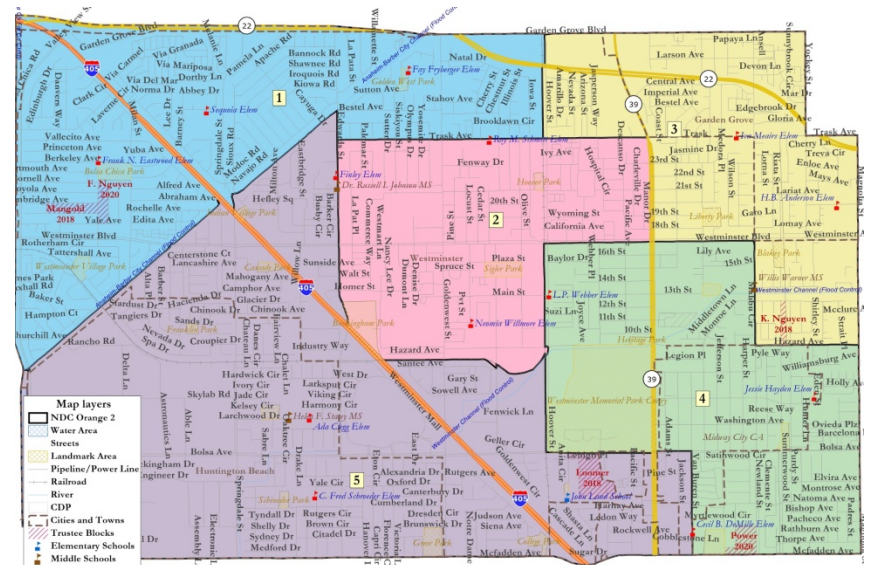


# Draft Maps Orange and Orange 2

## Orange

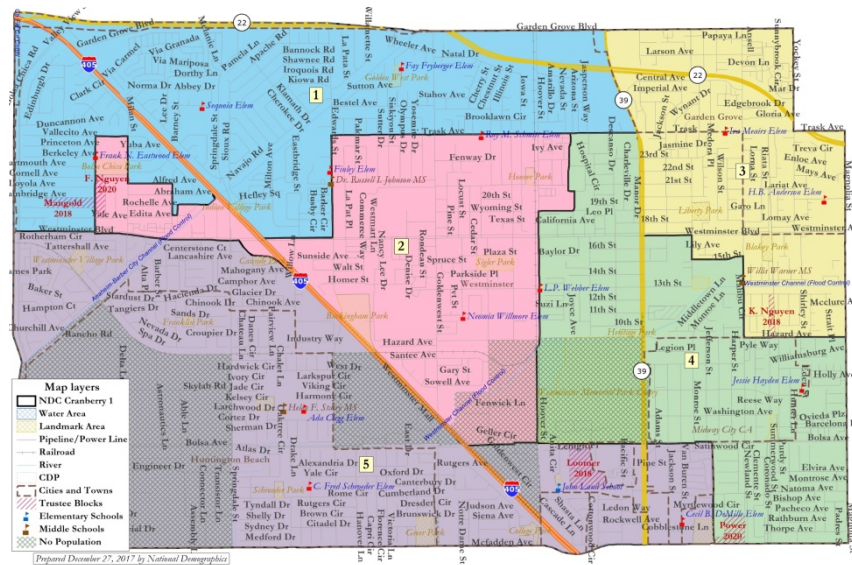


## Orange 2

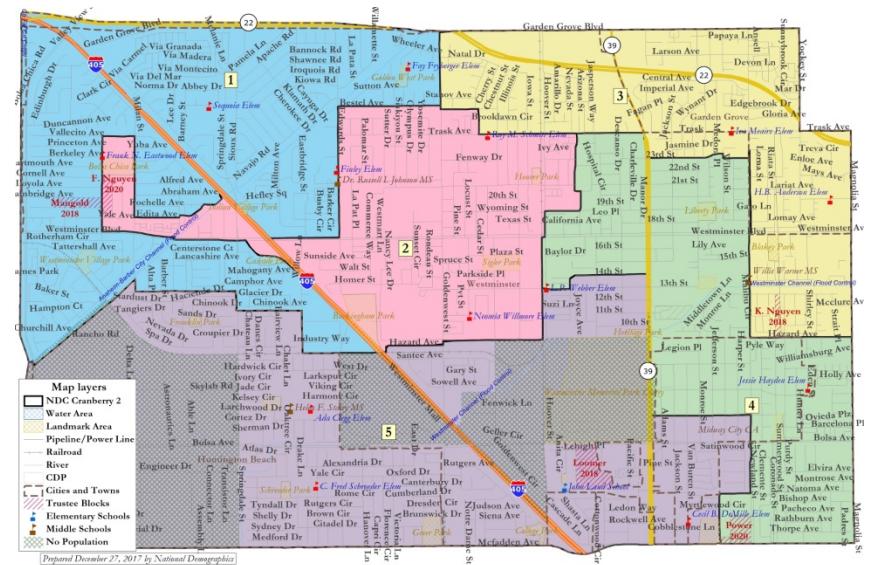


# Draft Maps Cranberry and Cranberry 2

## Cranberry



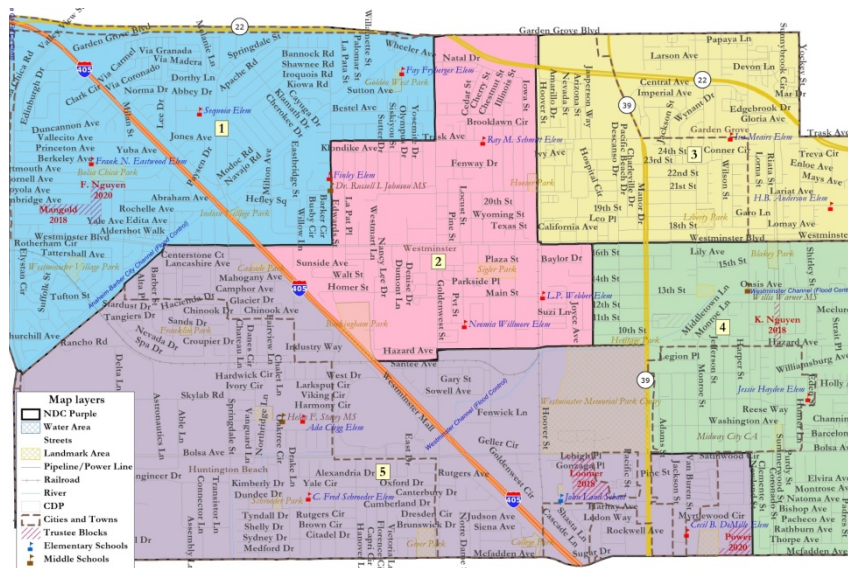
## Cranberry 2



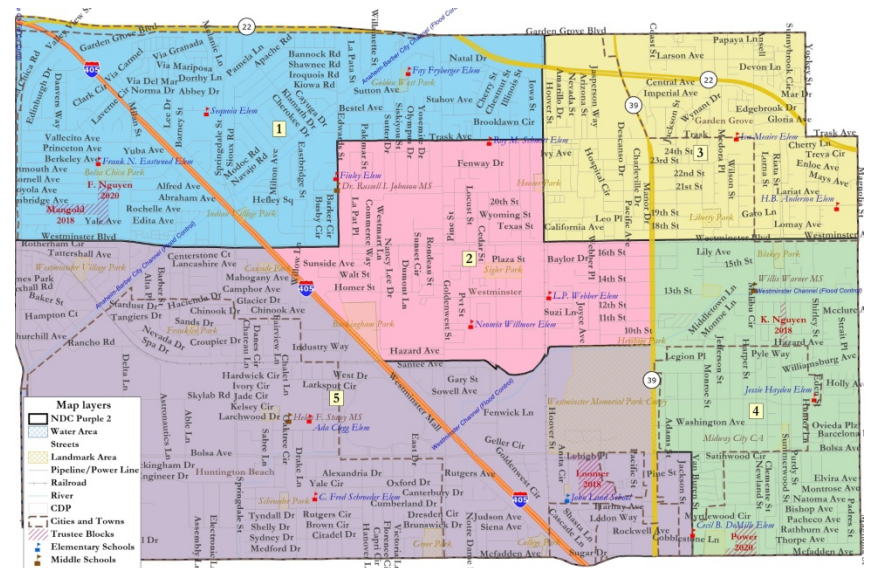


# Draft Maps Purple and Purple 2

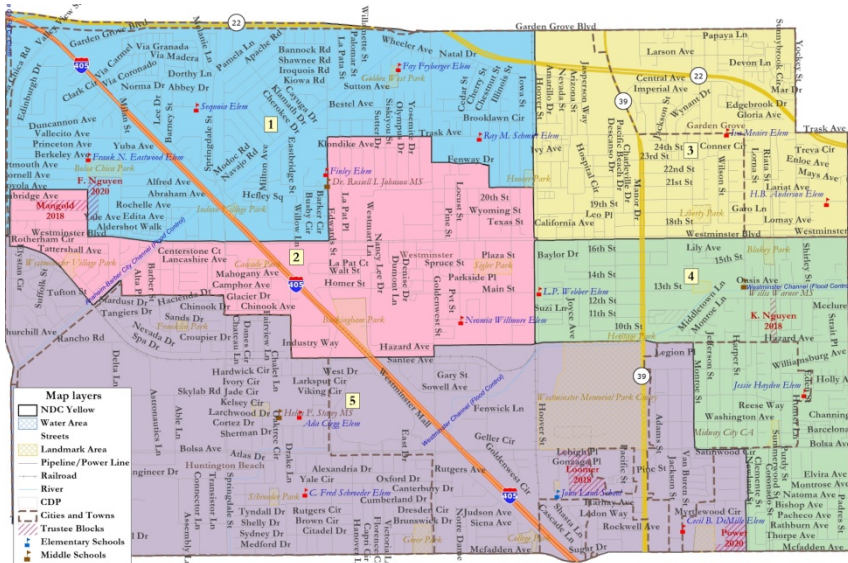
## Purple



## Purple 2



# Yellow





# Westminster School District Demographics

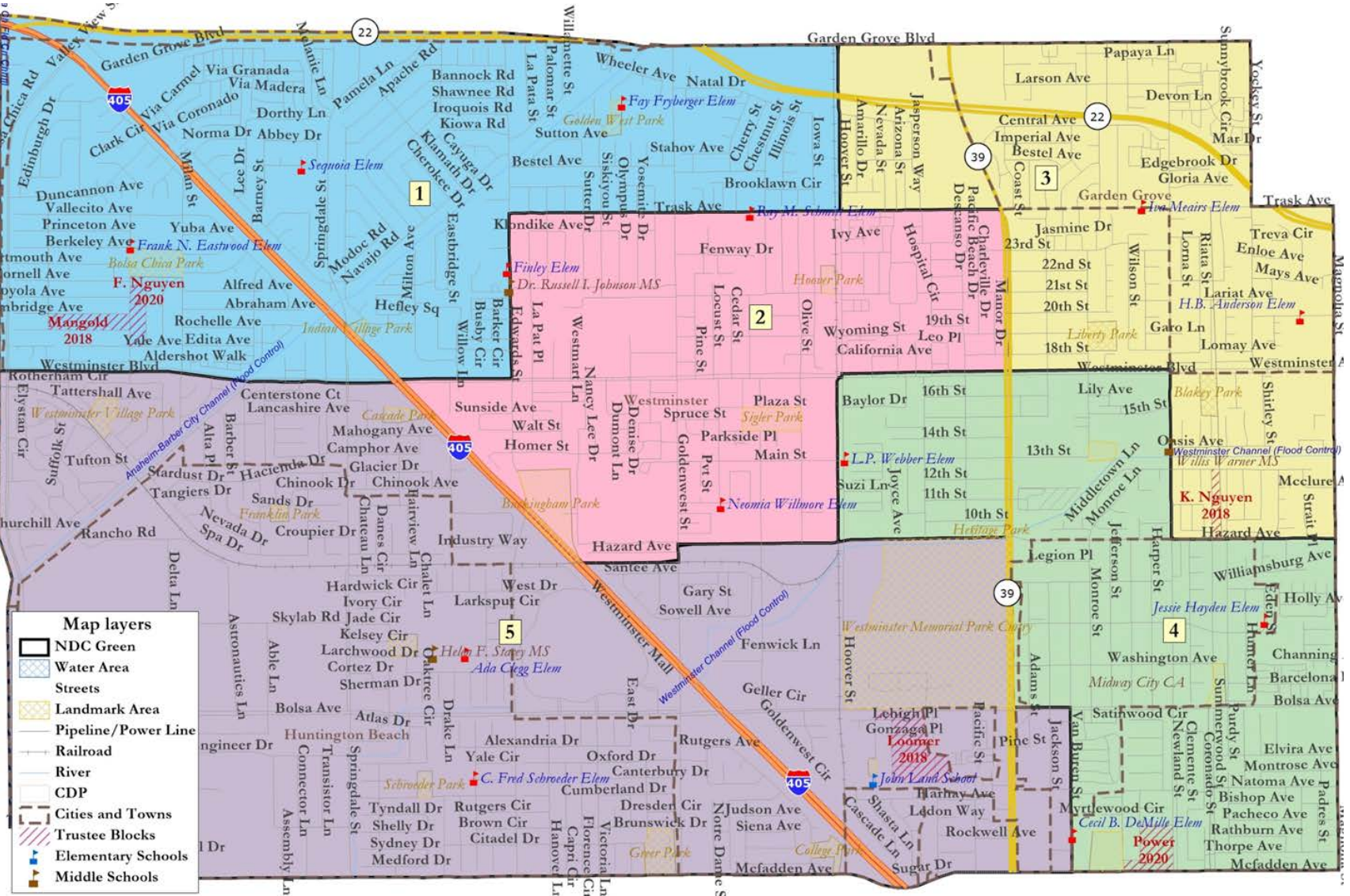
Latinos are 28% of the total population and 18% of the eligible voters (measured by Citizen Voting Age Population data).

Asian-Americans are 41% of total population and 43% of eligible voters.

Whites are 28% of total population and 35% of eligible voters.

Race/Ethnic Profile	Count	Percent	ACS Profile	Count	Percent
Total Population	83,869		ACS Total Population	86,771	3%
Latino	23,368	28%	Age 0 - 19	21,645	25%
NH White	23,825	28%	Age 20 - 60	48,810	56%
NH Black/African-American	974	1%	Age 60+	16,315	19%
NH Native American	450	1%			
NH Asian-American	34,271	41%	Immigrant	36,540	42%
NH Pacific Islander	439	1%	Naturalized (pet of total immigrants)	24,053	66%
NH Other	132	0%	Age 5+	82,302	
NH Multi-Race	410	0%	Speak English at home	32,562	40%
Voting Age Population total	63,299		Speak Spanish at home	16,906	21%
VAP Latino	15,175	24%	Speak an Asian language at home	31,027	38%
VAP NH White	20,001	32%	Speak other language at home	1,807	2%
VAP NH Black/African-American	694	1%	Speak English only "well" or less	27,008	33%
VAP NH Native American	352	1%	Age 25+	58,312	
VAP NH Asian-American	26,412	42%	Age 25+, no HS degree	13,355	23%
VAP NH Pacific Islander	326	1%	Age 25+, HS degree (only)	32,057	55%
VAP NH Other	91	0%	Age 25+, bachelor degree (only)	9,674	17%
VAP NH Multi-Race	248	0%	Age 25+, graduate degree (only)	3,226	6%
Citizen VAP total	55,365		Households	25,784	
CVAP Latino	10,203	18%	Child under 18 in Household	8,669	34%
CVAP NH White	19,505	35%	Income \$0-25k	6,048	23%
CVAP NH African-American	716	1%	Income \$25-50k	5,618	22%
CVAP NH Asian & Pacific Islander	24,076	43%	Income \$50-75k	4,364	17%
CVAP Other	865	2%	Income \$75-200k	8,713	34%
Voter Registration (Nov. 2014)	35,518		Income \$200k+	1,040	4%
Latino Reg.	6,077	17%	Housing units	26,696	
Asian-Surnamed Reg.	12,688	36%	Single-Family	18,699	70%
Filipino-Surnamed Reg.	294	1%	Multi-Family	7,997	30%
Est. NH White Reg.	15,952	45%	Vacant	912	3%
Est. African-Amer. Reg.	347	1%	Occupied	25,784	97%
Democratic Reg.	11,176	31%	Rented	12,913	50%
Republican Reg.	13,630	38%	Owned	12,871	50%
Other/No Party Reg.	10,712	30%			
Voters Casting Ballots (Nov. 2014)	16,014	45%	Voters Casting Ballots (Nov. 2012)	26,847	60%
Latino voters	1,845	12%	Latino voters	4,253	16%
Asian-Surnamed voters	6,021	38%	Asian-Surnamed voters	8,122	30%
Filipino-Surnamed voters	112	1%	Filipino-Surnamed voters	229	1%
Est. NH White voters	7,809	49%	Est. NH White voters	13,808	51%
Est. African-Amer. Reg.	156	1%	Est. African-Amer. Reg.	281	1%
Democratic voters	5,029	31%			
Republican voters	7,265	45%			
Other/No Party voters	3,720	23%			

# Board Adopted Trustee Area Map Green



# Map Green Demographic Data

Westminster Schools - NDC Green Map							
District		1	2	3	4	5	Total
	Total Pop	16,516	17,419	16,685	16,901	16,348	83,869
	Deviation from ideal	-258	645	-89	127	-426	1,071
	% Deviation	-1.54%	3.85%	-0.53%	0.76%	-2.54%	6.38%
Total Pop	% Hisp	25%	42%	28%	23%	20%	28%
	% NH White	45%	14%	16%	15%	54%	28%
	% NH Black	1%	1%	1%	1%	1%	1%
	% Asian-American	26%	42%	54%	59%	23%	41%
Voting Age Pop	Total	12,666	12,812	12,389	12,767	12,665	63,299
	% Hisp	22%	36%	24%	20%	17%	24%
	% NH White	49%	17%	18%	18%	57%	32%
	% NH Black	1%	1%	1%	1%	1%	1%
	% Asian-American	26%	45%	55%	60%	22%	42%
Citizen Voting Age Pop	Total	12,531	10,363	9,217	10,933	12,321	55,365
	% Hisp	21%	24%	16%	16%	15%	18%
	% NH White	50%	18%	25%	20%	57%	35%
	% NH Black	3%	2%	1%	0%	1%	1%
	% Asian/Pac.Isl.	25%	55%	57%	63%	25%	43%
Voter Registration (Nov 2014)	Total	8,328	5,780	6,039	6,628	8,742	35,518
	% Latino	17%	25%	18%	15%	13%	17%
	% Asian-Surnamed	19%	47%	53%	57%	16%	36%
	% Filipino-Surnamed	1%	1%	1%	1%	1%	1%
Voter Turnout (Nov 2014)	Total	3,863	2,427	2,528	2,968	4,228	16,014
	% Latino	12%	16%	11%	10%	10%	12%
	% Asian-Surnamed	19%	57%	59%	61%	15%	38%
	% Filipino-Surnamed	1%	1%	0%	1%	1%	1%
Voter Turnout (Nov 2012)	Total	6,484	3,985	4,131	4,513	7,736	26,847
	% Latino	16%	23%	18%	14%	12%	16%
	% Asian-Surnamed	16%	44%	48%	53%	12%	30%
	% Filipino-Surnamed	1%	1%	1%	1%	1%	1%
ACS Pop. Est.	Total	18,093	17,907	16,709	17,026	17,036	86,771



# Trustee Area Map Green Elections Sequence

- Trustee area 2 is vacant and has the highest Latino Citizen Voting Age Population of the trustee areas in Map Green
- There was significant community support for adopting an alternate sequencing for Map Green at the January 18, 2018 Board meeting
- Trustee areas 2, 3 and 5 will hold elections in 2018
- Trustee areas 1 and 4 will hold elections in 2020



# Upcoming By-Trustee Area Elections

Trustee Area	Year	Trustee
1	2020	Frances Nguyen
2	2018	Vacant
3	2018	Khanh Nguyen
4	2020	Jamison Power
5	2018	Penny Loomer

# Questions & Answers